# IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

AMY PHILLIPS,	)
Plaintiff,	)
v.	) Case No. 22-CV-277
THE DISTRICT OF COLUMBIA,	)
Defendant.	)
	)

**COMPLAINT** 

1. The Metropolitan Police Department of the District of Columbia (MPD) maintains a list of people whose requests for information under the D.C. Freedom of Information Act (FOIA) are set aside for special review by high-ranking officials, including the Chief of Police. People are put on this list when they publicly criticize MPD or when they request information that has the potential to embarrass MPD or its officers. Once on the list, the requesters face hurdles that the general public avoids: They may be charged money for public information that others get for free, they may have their requests delayed, or they may have their requests denied outright. Plaintiff Amy Phillips is on the list because she requested information that had the potential to—and in fact did—embarrass MPD, and she intends to continue requesting potentially embarrassing information. She brings this Action to stop MPD's flagrant constitutional violations.

#### **Parties**

- 2. Amy Phillips is a criminal-defense lawyer in Washington, D.C. She is an outspoken critic of MPD, and she often uses—and intends to continue using—FOIA to learn about MPD's operations and to publicly scrutinize those operations when they are illegal, immoral, or contrary to Phillips's sense of justice in her community.
- 3. The District of Columbia is a municipal corporation formed pursuant to Article I of the United States Constitution. The District is sued for its policy and practice of discriminating against FOIA requesters on the basis of the content and viewpoint of their prior or anticipated speech.

#### Jurisdiction and Venue

4. Phillips brings this action under 42 U.S.C. § 1983 alleging violations of her rights under the First Amendment to the United States Constitution. This Court has subject matter jurisdiction over this case pursuant to 28 U.S.C. § 1331. Venue is proper in this Court because all the events alleged in this Action occurred within this judicial district.

#### Phillips's Early Advocacy

- 5. For several years, Phillips has been a vocal and public critic of MPD.
- 6. In 2018, she began to invoke her rights under FOIA to obtain information with which she could evaluate and, if necessary, criticize MPD.
- 7. Between 2018 and 2021, Phillips filed at least eight requests with MPD under FOIA.
- 8. In one request, Phillips sought information concerning the activities of MPD's Disciplinary Review Division, the section of MPD responsible for disciplining and terminating officers who break the law or MPD policy. Phillips sought transcripts and information about past MPD Adverse Action Hearings, which are convened by MPD when the department wants to suspend or fire a police officer. Phillips sought to learn what types of criminal or misconduct accusations have been sustained against MPD officers, and what discipline, if any, MPD imposed for that misconduct.
- 9. In another request, Phillips sought documents related to then—Chief of Police Peter Newsham's use of the term "zero-tolerance policing." Newsham had testified before the D.C. Council that MPD did not practice "zero-tolerance policing," stating that MPD "does not subscribe to" a kind of policing that includes "arresting"

people for minor offenses such as open containers of alcohol or BB guns." Phillips sought to learn whether MPD had implemented any policies that would require MPD officers to live up to the Chief's testimony. The request also specifically sought information about policies governing MPD's specialized units, including the Gun Recovery Unit, Narcotics and Special Investigations Division, and Crime Suppression Teams, to determine whether the directives given to those units contradicted the Chief's promises to the community regarding arrests for minor offenses. The Gun Recovery Unit had recently been the subject of intense judicial and public scrutiny for car searches undertaken with questionable suspicion.

10. Between 2018 and 2021, Phillips often sent tweets from a personal Twitter account that were critical of MPD and its officers.

## The Lojocano Adverse Action Hearing And MPD's Suspicious Response to FOIA Requests

- 11. On March 7th, 8th, and 12th, 2019, Phillips attended an Adverse Action Hearing held by MPD's Disciplinary Review Division to adjudicate alleged misconduct by then-Officer Sean Lojocano.
- 12. Adverse Action Hearings are held when MPD officers are accused of actionable misconduct, including criminal conduct. They are trial-like proceedings, with a panel of MPD officials acting as judges. The hearings are presumptively open to the public.
- 13. Lojocano was alleged to have conducted unnecessarily invasive genital searches of members of the public.

- 14. At least a dozen members of the public attended the Lojocano hearing, including a news reporter and employees of the American Civil Liberties Union of the District of Columbia (ACLU).
  - 15. Members of the public were not permitted to record the proceedings.
- 16. MPD recorded the proceedings electronically, and that electronic recording was later used to create complete transcripts of the official proceedings.
- 17. When Phillips entered the MPD building at which the Adverse Action Hearing was held, she signed a guest log with her full name.
- 18. During the hearing, she sat in the public gallery, in full view of MPD officials. Throughout the proceeding and during breaks, Phillips could be seen carefully observing the proceedings, taking notes, and conversing with an ACLU attorney and a news reporter.
- 19. The 2019 hearing resulted in a decision that Lojocano should be fired for his misconduct. That decision was later upheld by the Office of the Chief of Police.
- 20. Lojocano's conduct led to intense criticism of MPD. One of the people whom Lojocano searched invasively had previously filed a lawsuit, in which he was represented by the ACLU, which the District settled for an undisclosed six-figure amount. And Lojocano's actions garnered significant negative press attention during the pendency of the lawsuit, which led to additional media coverage of the Adverse Action Hearing.

- 21. On March 15, 2019, three days after the close of the Lojocano hearing, Phillips submitted a FOIA request for the tapes of the proceedings and a transcript of the proceedings.
- 22. In another request, Phillips sought information concerning MPD's scheduling of disciplinary hearings and records from other hearings. Prior to January 2022 the only way to know whether a hearing—which was presumptively open to the public under D.C. law—was scheduled to occur was to travel to an MPD building; sign in with one's name; cross several locked doors; and read a calendar, which did not contain officers' names or the specific allegations against them, on a piece of paper posted outside a room with no public signage.
- 23. Less than ninety minutes after Phillips submitted her Lojocano request through the District's online FOIA portal, she received a response denying her request in full. The response came from Latrina Crumlin, who identified herself as a "Staff Assistant, FOIA" for MPD. The response read "A release of such records would constitute as a [sic] clearly unwarranted invasion of personal privacy and is exempt from disclosure pursuant to D.C. Official Code § 2-534(a)(2) and (a)(3)(C)."
- 24. This was wrong, and it was strange. Usually, MPD takes weeks or months to provide any substantive response to FOIA requests. And Crumlin's position appeared to be that the records of a *public* hearing—one that Phillips and many others attended—were *categorically* excludable as invasions of someone's privacy, which does not make any sense.

- 25. Phillips, as permitted by D.C. law, appealed MPD's decision to the Mayor's Office of Legal Counsel.
- 26. On April 2, 2019, that office issued an eight-page decision directing MPD to release the records that Phillips requested, but permitting some redactions.
- 27. On May 21, 2019, Phillips emailed Inspector Vendette Parker, who was at the time MPD's FOIA Officer, inquiring when the responsive records would be produced. Parker wrote back that Phillips's request was "under reconsideration" and that "[a] decision should be finalized in the next week or so of which you will be informed."
  - 28. By June 2, 2019, Phillips had still received no records.
- 29. So she sued the District in Superior Court seeking an injunction requiring the District to produce the records.
- 30. Phillips's efforts to get information about the hearings were later covered in an article in the *Washington City Paper* that was broadly critical of MPD. In that article, Phillips was quoted criticizing MPD's and the D.C. Attorney General's Office's response to her requests. The article reads, in part:

"I continue to be surprised at just how vociferously MPD is fighting against turning the [] [unredacted transcripts] over," [Phillips] says, noting her respect for D.C. Attorney General Karl Racine, whose office is defending the District in the case. . . . "[I]t is ludicrous to me that he's publishing op-eds in the media talking about his commitment to reforming the police department and making sure that people have access to better government, and then attorneys who work for him . . . are coming into court opposing a request like this one. That office is saying things publicly that I don't think is being born out in what they're doing in court. And it really makes me wonder if Mr. Racine

knows the positions that his staff attorneys are taking and whether he would agree with them."

- 31. While Phillips's lawsuit was pending, she filed two FOIA requests seeking all emails to or from Newsham and other high-ranking MPD officials that contain any version of Phillips's name. MPD produced several emails but noted that it was withholding others pursuant to claimed FOIA exemptions. MPD has not produced an index specifying the withheld records and the applicable exemptions.
- 32. The District opposed Phillips's lawsuit in part. On September 26, 2019, the night before the first hearing scheduled in Phillips's Superior Court case, MPD began producing documents responsive to Phillips's requests, but with redactions that Phillips believed were unwarranted. The parties briefed the District's motions for summary judgment, which the court denied, reasoning that factual disputes about the production remained.
- 33. On January 12, 2022, Phillips voluntarily dismissed her Superior Court case against the District with prejudice.

#### A Whistleblower Comes Forward

- 34. In early 2020, Phillips began communicating with Parker, who had just retired as MPD's FOIA Officer.
- 35. Parker began her career at MPD when she was 17 years old and served for 21 years, attaining the rank of Inspector and serving for several years as commander of the 7th District. From 2017 until her retirement in January of 2020, Parker served as MPD's FOIA officer.
  - 36. Parker alerted Phillips to the existence of the watchlist policy.

37. Parker submitted a signed declaration in Phillips's Superior Court case explaining, in part, MPD's policy and how it related to Phillips's requests. Upon seeing the declaration, the District asked that Phillips redact certain information to protect its claimed attorney—client privilege. Phillips then withdrew the declaration. She attaches it to this Complaint as Exhibit A, with the redactions requested by the District.

#### MPD's Watchlist Policy

- 38. MPD's ordinary process of responding to a FOIA request is straightforward: An intake assistant reviews the request to make sure it is seeking records in the possession of MPD, rather than some other District agency. If the request seeks documents from MPD, the intake assistant assigns the request to a FOIA specialist and notifies the MPD unit that likely has the responsive records. The intake assistant then emails the requester to confirm receipt of the request and notify the requester of the name and contact information of the assigned FOIA specialist. Then, the unit that possesses the records sends potentially responsive documents to the specialist, who reviews them for responsiveness and redacts any information that she deems exempt under the D.C. code or municipal regulations. Once that review is complete, a FOIA supervisor or the FOIA Officer reviews the proposed production, makes any necessary changes, and releases the documents to the requester. Although D.C. law permits MPD to charge requesters a fee for producing documents, MPD has historically not charged such a fee.
  - 39. Some requests, though, get special treatment.

- 40. On Parker's first day assigned to the FOIA office, LeeAnn Turner, the Chief Operating Officer of MPD, explained the "expectations" for Parker in her new position.
- 41. Turner explained that then-Chief Newsham felt that he was being "blindsided" by the media when reporters questioned him regarding records that they had received in response to FOIA requests.
- 42. To prevent Newsham from being so blindsided in the future, Turner told Parker of an unofficial, unwritten policy requiring Parker to notify Newsham and Turner of FOIA requests that may lead to criticism of the department, specifically those originating from news reporters or people known to be critical of the department, or those containing requests for information with the potential to embarrass the department.
- 43. Each week, Parker was to send an email to Newsham and Turner in which she listed all FOIA requests received the prior week. Parker was to highlight requests with the potential to embarrass Newsham or the department.
- 44. Parker and Turner would then have a weekly meeting, on Tuesdays at 11:00 AM, at which Turner instructed Parker on how to process the last week's requests. Proposed responsive documents were to be presented to Turner in hard-copy form because, Turner said, she did not want to generate more records that would be subject to disclosure.
- 45. On some weeks, when Parker presented Turner with lists of requests, Turner asked Parker to look into certain requesters to see if she could figure out why

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they were seeking the records. Parker understood these requests to be indications that those requesters ought to be highlighted in the weekly emails Parker sent to Turner and Newsham, and Parker began highlighting subsequent requests from those people after Turner flagged them in conversation.

- 46. Over time, Parker identified the following people (among others) as requesters whom she should bring to the attention of Turner and Newsham: Eric Flack, a reporter with WUSA-9; Marina Marraco, a reporter with FOX-5 DC; the ACLU; Denise Krepp, an Advisory Neighborhood Commissioner; Lorenzo Greene, also an Advisory Neighborhood Commissioner; and Amy Phillips and other criminal-defense lawyers.
- 47. Similarly, Turner periodically advised Parker to look specifically into requests for information about the Gun Recovery Unit; personnel records of MPD officers; emails to or from Newsham or Turner; use-of-force records; stop-and-frisk records; and Adverse Action Hearing records.
- 48. Parker subsequently highlighted requests for information meeting these categories (among others).
- 49. Parker was also generally instructed to use her discretion to identify requests that may embarrass MPD, and she did.
- 50. At no point did Turner, Newsham, or anyone else instruct Parker not to flag requests from these people for special attention.

- 51. On many occasions, Turner told Parker that she asked Newsham how the department should respond to a flagged request and that Newsham responded by directing the department's response.
- 52. According to former colleagues of Parker, current Chief of Police Robert Contee has not ended or suspended the policy.

#### The Watchlist Policy in Action

- 53. Parker estimates that between 2017, when she came to the FOIA office, and the end of 2019, when she retired, MPD delayed, denied, or improperly altered approximately 20 requests pursuant to the watchlist policy.
- 54. The treatment of a several specific requests—some from news reporters and one from the ACLU—highlights the danger of being placed on MPD's watchlist and shows its operation in greater detail.
- 55. In 2018 or 2019, as part of a city- and nationwide debate over police policies of stopping and frisking individuals without reasonable suspicion, representatives of the ACLU requested that MPD produce all records of stops and frisks conducted in the District over a certain period of time.
- 56. When an MPD officer conducts a stop and frisk, the officer is required under the Neighborhood Engagement Achieves Results (NEAR) Act of 2016 to write a report describing the interaction and explaining what, if any, evidence justified the stop and frisk.
- 57. The NEAR Act has been the subject of extensive litigation in Superior Court because, according to a group of plaintiffs, MPD systematically fails to comply with its data-collection requirements.

- 58. Stop-and-frisk data, therefore, had a double potential to embarrass MPD: the data could expose improper police conduct, and the absence of required data could expose MPD failures to comply with D.C. recordkeeping requirements.
- 59. Because these records had the potential to result in significant public criticism of MPD and because the request came from the ACLU, Parker flagged it for Turner as a request deserving special attention.
- 60. At a meeting scheduled shortly thereafter, Turner asked Parker and the rest of the FOIA staff to help her figure out how they could avoid producing documents. Turner was explicit on this point, telling Parker and others that the goal of these meetings was to frustrate the ACLU's attempt to get these records.
- 61. Someone in the group realized that because the records were obviously quite voluminous, MPD could perhaps justify charging the ACLU a significant amount for the records.
- 62. Turner told Parker to generate an invoice for how much production of the records would cost using a formula that D.C. law provides and that is based on the amount of time necessary for production.
- 63. Other similarly voluminous requests were produced without sending invoices.
- 64. Turner told Parker that the specific purpose of generating this invoice was to deter the ACLU from pursuing the requested information.
- 65. Parker generated the invoice and gave it to Turner. Because of the nature of the records, the invoice was for a very large amount of money.

- 66. Turner expressed concern about this: Recently, Denise Krepp had publicly tweeted a copy of an invoice she had received from MPD for \$5,387, which, Krepp contended, was improper under D.C. law. Turner felt that this was embarrassing to the department.
- 67. So Turner suggested a middle ground: she instructed Parker to tell the ACLU that the request would likely be expensive to fulfill, and that Parker should offer to produce a random selection of responsive documents from each of MPD's seven districts so that the ACLU could review whether it wanted to proceed.
- 68. Again, Turner specifically explained that the purpose of this process was to discourage the ACLU from seeking the requested records.
- 69. Parker did as instructed and selected two stop-and-frisk reports at random from each district.
- 70. When she gave the reports to Turner, Turner reviewed them to make sure they were not themselves embarrassing to the department.
- 71. Upon concluding that they were not embarrassing, Turner instructed Parker to produce them to the ACLU, which she did.
- 72. Eventually, MPD produced the data that the ACLU requested, but after a significant delay caused by the selective imposition of a fee and the resulting negotiations.
- 73. Flack, the reporter for WUSA-9, had a similar experience with a similar request. In 2018, he too requested stop-and-frisk incident reports. When the FOIA office received this request, Parker flagged it for Turner because it came from Flack

and because it was potentially embarrassing. Turner asked Parker to redact certain information, which would be extremely time-consuming. After Parker and her staff spent two days doing so, Turner changed her mind and said it would be silly to do all that redacting. Turner simply held the request and instructed Parker not to produce the documents unless "Flack followed up." He did not, and the data was never produced.

- 74. Also in 2018, a reporter requested documents that MPD officers must complete to get approval for part-time outside work. Parker flagged this request for Turner because it involved a news organization and had obvious potential to embarrass the department based on the contents of the documents produced. This reporter had previously written a story that criticized an MPD officer for his ticket-writing practices, and Turner told Parker that she was concerned that this request would lead to a story in a series connected with the earlier one.
- 75. When Turner saw the collected records, she said that several of the documents—which had been generated on paper and then scanned into electronic form—were "crooked" (literally, not figuratively), and that releasing scanned documents that were not lined up on the page would make the department look unprofessional. On several occasions, Turner asked Parker whether she felt comfortable releasing documents that look this way, and asked whether Parker wasn't embarrassed to do so. Parker then asked the producing officer whether a better copy existed, and he confirmed that it did not. So Turner directed that the records not be produced, and they were not.

- 76. The concern about aesthetics was pretext: the office regularly produced documents that did not look perfect, as it is of course required to do by FOIA. Turner's concern was, in fact, that the requesting reporter was planning to criticize MPD with the documents he requested.
- 77. In 2018, an employee of Mayor Muriel Bowser was involved in a drunken altercation after an office party in the Mayor's office building. Ultimately, he was taken to the hospital in police custody and, therefore, a police officer wrote a report even though no charges were filed. Marina Marraco, the reporter for FOX-5 DC, learned of the incident and filed a FOIA request for the arrest report. When the FOIA office received the request, Parker flagged it for Turner because it came from a reporter and because it had obvious potential to embarrass the department.
- 78. Turner told Parker to hold the request while she consulted with the Mayor's office and, after she did, Turner instructed Parker to redact the narrative section of the incident report before producing it. But Turner evidently did not realize that, pursuant to a separate law, police districts must produce unredacted copies of certain arrest reports. Marraco, then, received an unredacted copy from the police district alongside a redacted copy from the MPD FOIA office. On July 26, 2018, Marraco posted the images alongside each other on Twitter, writing: "Media gets redacted version. Anyone else: unredacted (only last names)."
- 79. Turner was right to perceive a potential for embarrassment to MPD: Marraco then ran a story and posted a Tweet explaining that the Mayor's office employee had received special treatment by not being charged with a crime after his

conduct and noting the transparency problems arising from Marraco's interactions with MPD.

- 80. On another occasion, many community groups (including the ACLU) requested MPD data on arrests for marijuana possession. When the FOIA office received the request, Parker flagged it for Turner because it came from the ACLU and because it had the obvious potential to embarrass the department. After Turner received the responsive data and discovered that it showed that a disproportionate number of the arrests occurred in neighborhoods with predominantly Black residents, she directed Parker and her staff to withhold the data while MPD officials gathered additional data regarding 9-1-1 calls and other calls for service so that they could argue that the disproportionate arrests were due to disproportionate requests rather than discrimination. It took at least a month to gather that additional data, and only after the data was ready did MPD respond to the FOIA request, despite having records in producible form at the beginning of that month.
- 81. Pursuant to the policy, then, requesters on the watchlist always at least experience a delay in their requests while the department prepares for any criticism that may result. On some occasions, requesters are subject to fees that others don't need to pay. And on other occasions, requesters simply don't get information that they are entitled to. The policy was either implemented at the direction of the Chief of Police, or (without limitation) he acquiesced in its continued operation after receiving many emails specifically implementing the policy and personally discussing it on several occasions.

#### The Harm to Phillips

- 82. According to Parker, Phillips first came to the attention of the FOIA office because she requested transcripts of Adverse Action Hearings, which records have the potential to embarrass MPD.
- 83. Her request for records of the Lojocano hearing thus prompted double scrutiny: The request came from Phillips, who had been placed on the list for requesting similar records, and the request asked for records that themselves could embarrass the department.
- 84. As explained above, the request was immediately denied under suspicious circumstances.
- 85. Parker confirms that, contrary to the ordinary policy for FOIA requests, Turner herself directed the denial after an email flagging the request for Turner and Newsham.
- 86. After Phillips was successful in appealing to the Mayor's Office of Legal Counsel, Turner and others in the FOIA office decided (as they believe they are permitted to do under D.C. law) to persist in withholding records.
- 87. After Phillips threatened to sue MPD if it did not produce responsive records, Turner acquiesced and directed Parker to begin redacting the records to remove, among other things, the names and official job titles of witnesses who testified for and against Lojocano, even though those people testified in a public hearing.

- 88. Parker began the process of redacting those records, but she had already been delayed because Turner—again contrary to ordinary practice—took time to consult with Newsham.
- 89. Phillips intends to continue her advocacy and to continue requesting potentially sensitive records from MPD.
- 90. If MPD's policy is not enjoined, then, Phillips's future requests will surely be delayed; may be subject to improper threats of fees; and may be denied wrongly outright, as her Lojocano request was.

#### Claim for Relief

## Count One: Content- and Viewpoint-Based Restriction of Speech in Violation of the First Amendment Under 42 U.S.C. § 1983

- 91. The District of Columbia maintains a policy of delaying, burdening, or denying FOIA requests on the basis of the content and viewpoint of speech that requesters will voice using the requested information and on the basis of the content and viewpoint of speech that requesters have voiced in the past.
- 92. This policy was implemented by the Chief of Police, who is a delegated policymaker with respect to the subject of this suit under D.C. law.
- 93. In the alternative, this policy was ratified by the Chief of Police, who is a delegated policymaker with respect to the subject of this suit under D.C. law.
- 94. In the alternative, this policy is a custom or practice so pervasive as to take on the force of law.
- 95. Phillips is subject to delays, burdens, and denial of FOIA requests that she will file in the future because of the content and viewpoint of her prior protected

speech and because of the content and viewpoint of the speech that she intends to voice with requested information in the future.

- 96. The District has no good reason for imposing these burdens, let alone a reason that is narrowly tailored to forward a compelling government purpose.
- 97. The District's policy, therefore, violates the First Amendment to the United States Constitution.

#### **Prayer for Relief**

Plaintiff Amy Phillips respectfully requests:

- An injunction requiring the District to cease its policy of unfavorable treatment of certain FOIA requests and requesters (as described in the above Complaint) and to instead treat all FOIA requests in a materially identical fashion without regard to the content or viewpoint of the requesters' prior or anticipated speech. The injunction should include a way for Phillips and this Court to ensure continued compliance;
- A declaratory judgment that the District's policy of unfavorable treatment of certain FOIA requests and requesters (as described in the above Complaint) violates the United States Constitution;
- An award of nominal damages in the amount of \$1:
- An award of attorneys' fees and costs pursuant to 42 U.S.C. § 1988; and,
- All other relief that this Court may consider just and proper.

Respectfully submitted,

/s/ Charles Gerstein

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### **DECLARATION OF VENDETTE T. PARKER**

- I, Vendette T. Parker, declare the following:
- 1. I am over the age of 18 and competent to render testimony contained herein based on my knowledge and experience as a former employee of the District of Columbia, Metropolitan Police Department (MPD).
- 2. I retired from MPD in January 2020 at the rank of Inspector. I served as MPD's Freedom of Information Act (FOIA) Officer from October 2017 until my retirement.
- 3. In 2019, Ms. Amy Phillips filed a FOIA request with MPD for the entire Adverse Action Hearing file for Officer Sean Lojocano including all electronic communications, such as emails, text messages, etc., associated with it.
- 4. The request was received by MPD on the same day it was filed. The FOIA office began processing the request immediately.
- 5. FOIA requests are generally processed as follows: (1) request is received by intake assistant; (2) the intake assistant reviews the request to ensure it is seeking records for which MPD is the repository; (3) once confirmed the request is one in which MPD holds records, the intake assistant assigns the request to a FOIA specialist and then sends a notification to the MPD unit likely to be in possession of the records that a request for records has been made and requests that unit to forward all responsive documents to the assigned FOIA specialist; (4) the intake assistant sends the requester

an email confirming receipt of the request and notifies the requester of the name and contact information of the FOIA specialist assigned to process the request; (5) the records are located and forwarded to the assigned FOIA specialist; (6) the FOIA specialist reviews the documents for responsiveness. Of the records that are responsive, the FOIA specialist prepares the records for release to the requester by redacting any information deemed exempt under DC Code, DCMR, or any other controlling authority; (7) upon completion, the proposed responsive records to be released are reviewed by the FOIA supervisor or the FOIA officer for completeness and accuracy; finally, (8) the responsive records are released to the requester.

- 6. Although this is generally how FOIA requests were processed, there was a different process for certain situations.
- 7. On my very first day assigned to the FOIA office, my new supervisor, the then Chief Operating Officer, LeeAnn Turner, conferenced with me and gave me her expectations of me in my new role. She explained first that the office was generating surplus Equal Employment Opportunity (EEO) complaints and that she wanted me to quell those intraoffice issues. Second, she explained that the then Chief of Police, Peter Newsham, felt he was being blindsided as the media and others confronted him with questions regarding records they had obtained from FOIA; records he was unaware had been released.
- 8. As a result and to prevent Chief Newsham from being blindsided in the future, Ms. Turner advised me of an unofficial,

- unwritten policy that required the FOIA officer to notify Chief Newsham and Ms. Turner of any FOIA request originating from the media, certain identified individuals, or requests for certain records.
- 9. Although Ms. Turner did not name any specific individual in this meeting, she made it clear that I should bring to her attention any request coming from a person he has previously published a negative media article about Chief Newsham or MPD, if he uses the records for litigation if he is outspoken in City Council or community meetings in a negative way toward Chief Newsham or MPD, if the requester is the subject of a high profile incident, or if he repeatedly requests records that have the potential to be detrimental to Chief Newsham or MPD, regardless is of whether or not what is currently being requested is potentially detrimental.
- 10. Some examples are Eric Flack, WUSA9 reporter; Marina Marraco, Fox5 reporter; the ACLU; Denise Krepp ANC Commissioner; Lorenzo Greene, ANC Commissioner; Benjamin Douglass, Anti-Defamation League (ADL); Emily Barth, Public Defender's Office; and Amy Phillips, Public Defender's Office; among others.
- 11. Examples of requested records that would invoke the unofficial and unwritten procedure were requests for any Gun Recovery Unit (GRU) records, personnel records, the Chief's or Ms. Turner's emails, use of force records, stop and frisk records, any records related to a recent negative high profile event involving MPD, any type of statistics or data, and adverse action records, among others.

- 12. When such records were requested, Ms. Turner would often either direct me to or research the requester herself using publicly available sources such as google. Ms. Turner was interested in who the requester was to better predict the motivation of the requester for requesting the records they requested and how those records might be used (to harm MPD or Chief Newsham reputationally, in litigation, etc.).
- 13. To facilitate this unofficial and unwritten policy, I sent an email to Chief Newsham and Ms. Turner weekly which included a listing of all FOIA requests received the prior week, highlighting any requests that originated from the media, specific individuals, or sought certain records.
- 14. Additionally, Ms. Turner convened a weekly FOIA meeting every Tuesday at 11:00am where the highlighted FOIA requests were discussed and I was given specific instruction on how Ms. Turner wanted them handled.
- 15. Once these highlighted FOIA requests had been processed, I was required to present the proposed responsive records to Ms. Turner, at the aforementioned Tuesday meetings, for authorization to release. The proposed responsive records were to be presented to Ms. Turner in printed form. The Chief and Ms. Turner were averse to emails as they created material susceptible to FOIA laws or discovery in litigation.
- 16. The purpose of presenting the records to Ms. Turner was to allow her and Chief Newsham an opportunity to inspect what

records were about to be released in order to prepare in case any of the records being released would have a reputationally detrimental impact to Chief Newsham or MPD before the requester received the potentially detrimental records.

- 17. I have no knowledge of whether Ms. Turner and Chief Newsham actually met to discuss any proposed releasable records. I was never a part of their meetings. I only know that Ms. Turner told me she would discuss them with Chief Newsham.
- 18. In the case of Ms. Phillips, two criteria were met requiring her requests be elevated to the attention of Chief Newsham and Ms. Turner. Ms. Phillips was one of the specific individuals and she was requesting records pertaining to Lojocano; an officer involved in a high-profile incident.
- 19. The Public Defender's Office originally came to the attention of Chief Newsham and Ms. Turner due to the records its representatives sought in FOIA requests filed prior to the one at subject here and because she was a public defender requesting them. The PDS had previously requested all of the names and badge numbers for every officer assigned to each patrol district, the Narcotics and Special Investigations Division (NSID), and the Gun Recovery Unit (GRU). Ms. Phillips, in her capacity as a public defender, also requested copies of the transcripts for every Adverse Action Hearing that occurred during a specified time period, among other requests.
- 20. In compliance with MPD's unofficial FOIA policy, when Ms. Phillips's request for Lojocano's adverse action hearing transcripts

was received, I notified Ms. Turner of the request. She advised me to deny the request as the agency considered these documents to be personnel records and it was the agency's position not to release such records under the personal privacy exemption.

- 21. A letter was sent to Ms. Phillips notifying her that her request was denied and providing her with information on the appeal process.
- 22. There are two options once a District of Columbia government agency denies, in whole or part, a FOIA request. The requester may appeal to the MOLC (agency that handles FOIA complaints), or the requester may file a lawsuit to seek judicial remedy.
- 23. Ms. Phillips appealed the denial to the Mayor's Office of Legal Counsel (MOLC).
- 24. After consideration, the MOLC ruled that these records were a matter of public interest; the public's interest in the case outweighed Lojocano's privacy interest and that MPD should release the records.

25.	Redacted		
26.	Redacted		
			****
27.	Redacted		

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28.	Redacted
29.	Redacted
30.	Redacted
31.	While the FOIA office awaited a decision from the Chief's
office	e, Ms. Phillips contacted the FOIA office to follow up on the
dispo	osition of her request. I informed Ms. Phillips that MPD received
the N	MOLC's ruling and was in the process of considering next steps.
Ms. I	Phillips provided a deadline to begin receiving records and
infor	med me should that deadline expire without receiving any, she
woul	ld file a lawsuit.
32.	Redacted
2000	

33. I contacted Ms. Phillips the same day and informed her that we would process and release responsive records to her as soon as possible.

34.	Redacted

- 35. The records were stored on a shared drive to which members of OGC had access.
- 36. Ms. Phillips contacted me via email once again to ask the disposition of her request. I informed her that her request was still being processed. Ms. Phillips again threatened litigation.
- 37. Ms. Phillips's second threat was communicated to Ms. Turner via phone, not email.
- 38. Shortly afterward, in approximately June of 2019, I was notified by the District of Columbia, Office of the Attorney General (OAG), that Ms. Phillips had indeed filed a lawsuit seeking release of the requested records.
- 39. I advised Ms. Turner via phone conversation and reminded her that I had completed processing the records and they were ready to be released once authorized.

40.	Redacted
41.	Redacted
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42.	Redacted
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43.	Redacted
44.	Redacted
45.	The day before the scheduled hearing, Ms. Turner gave final
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45. The day before the scheduled hearing, Ms. Turner gave final authorization and all responsive records within FOIA's custody at that time were released with the exception of Body Worn Camera (BWC) footage.

- 46. BWC video was not processed as part of Ms. Phillip's request because Ms. Turner informed me that it was the agency's position that the BWC video was not responsive.
- 47. All records that the FOIA office received from MPD's Disciplinary Review Office in response to Ms. Phillips's request were saved on the aforementioned shared drive for which all FOIA specialists, FOIA supervisors, the FOIA officer, and several members of OGC had access. At no time did I store any records on a storage medium to which I only had access.
- 48. Additionally, all records that the FOIA office received from MPD's Disciplinary Review Office (repository unit for adverse action hearing records) in response to Ms. Phillips's request were processed by me then reviewed by Mr. Viehmeyer and Ms. Turner. The documents proposed for release, the applied redactions, and those withheld were approved by both.
- 49. Although I was the FOIA officer for MPD, it is not accurate that I approved nor made the final determination to release all records. In many situations, the approval to release documents, which ones, and when to release them were made by Ms. Turner and Chief Newsham. This case is an example of one of them.

50.	Redacted

51. Other examples of FOIA requests where Ms. Turner took control include: (1) a request in which outside employment records were requested in response to a recent news story on a local news channel. The request generated hundreds of responsive documents. One of the records appeared to have been faxed and was distorted and off center on the copy. Ms. Turner was unhappy with the aesthetic of the record and refused to allow them to be released. She directed me to contact the unit responsible for keeping the records to see if they had a better copy. I contacted that unit and was informed the distorted copy was the only one they had. When I told Ms. Turner this, she said the distorted copy looked unprofessional and refused to approve the release of the records; (2) a request which sought stop and frisk reports was delayed from release until each report was read and several meetings were held with a group of Ms. Turner's direct reports (Mr. Matthew Bromeland, then chief of staff; Ms. Kelly O'Meara, director of strategic change; Ms. Maureen O'Connell, director of policy and standards; Ms Heidi Fieselmann, special assistant to chief of police; Mr. Dustin Sternbeck, Public Information Officer, and me) where the ramifications of releasing the requested records were discussed and what the agency's response should be; (3) a request for injured person to hospital reports. After I gathered all of the responsive documents, Ms. Turner directed Commander Leslie Parson, Criminal Investigations Division, to conduct a full investigative follow-up on each report and update the classification of those needing updating. Ms. Turner conferenced

with Commander Parson and me and went through each report before approving the records for release.

- 52. It should be noted here that Ms. Turner was aware of the time restraints the DC FOIA law placed on each agency and that her refusal to authorize release of records until the agency was comfortable with what was being released would put the agency in violation of the DC FOIA law's time restraints.
- 53. I did not convey MPD's unofficial and unwritten FOIA procedure to the OAG or any other authority because I felt intimidated. Four months prior to being assigned to the FOIA office, Chief Newsham took retributive action against me in what can only be defined an act of retaliation. I was demoted from commander to inspector after speaking up about a different incident and perceived that if I spoke up about the issues described in this statement that I would be retaliated against once more.
- 54. My statements here are being made from my memory of events that occurred at least three years ago and without the benefit of or ability to review notes or emails. I retired from MPD in 2020 and no longer have access to those verifying documents.

I declare under penalty of perjury that the foregoing is true and correct to the best of my recollection.

Inspector Vendette T. Parker, retired

## Case 1:22-cv-00277 Document 1-2 Filed 02/02/22 Page 1 of 2

### CIVIL COVER SHEET

JS-44 (Rev. 11/2020 DC)										
I. (a) PLAINTIFFS			DEFENDANTS THE DISTRICT OF COLLIMBIA							
AMY PHILLIPS			THE DISTRICT OF COLUMBIA							
(b) COUNTY OF RESIDEN	CEOEEIDSTI	ISTED DI AINTIEE		COUNTY	OF RESIDE	NCE OF I	FIRST LIST	ED DEFENDANT		
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(c) ATTORNEYS (FIRM NA	AME, ADDRES	S, AND TELEPHONE NUMBER	)	ATTORNEYS			LASES, USE ITI	E LOCATION OF THE TRA	CI OF LAND INVOLV	VED
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							of Busine	ess in This State	_	
2 U.S. Government Defendant		versity ndicate Citizenship of	Citizen of	Another State	<b>O</b> 2	<b>O</b> 2		ated and Principal		<b>O</b> 5
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O G. Habeas Corpus/ 2255  530 Habeas Corpus – General 510 Motion/Vacate Sentence 463 Habeas Corpus – Alien Detainee	H. Employment Discrimination  442 Civil Rights – Employment (criteria: race, gender/sex, national origin, discrimination, disability, age,	O I. FOIA/Privacy Act  895 Freedom of Information Act 890 Other Statutory Actions (if Privacy Act)	J. Student Loan  152 Recovery of Defaulted Student Loan (excluding veterans)	
	religion, retaliation)			
	*(If pro se, select this deck)*	*(If pro se, select this deck)*		
K. Labor/ERISA (non-employment)  710 Fair Labor Standards Act 720 Labor/Mgmt. Relations 740 Labor Railway Act 751 Family and Medical Leave Act 790 Other Labor Litigation 791 Empl. Ret. Inc. Security Act	<ul> <li>■ L. Other Civil Rights         (non-employment)</li> <li>■ 441 Voting (if not Voting Rights         Act)</li> <li>■ 443 Housing/Accommodations</li> <li>▼ 440 Other Civil Rights</li> <li>■ 445 Americans w/Disabilities –         Employment</li> <li>■ 446 Americans w/Disabilities –         Other</li> <li>■ 448 Education</li> </ul>	M. Contract  110 Insurance 120 Marine 130 Miller Act 140 Negotiable Instrument 150 Recovery of Overpayment & Enforcement of Judgment 153 Recovery of Overpayment of Veteran's Benefits 160 Stockholder's Suits 190 Other Contracts 195 Contract Product Liability 196 Franchise	N. Three-Judge Court  441 Civil Rights – Voting (if Voting Rights Act)	
V. ORIGIN				
O 1 Original Proceeding Proceeding Court O 3 Remanded from Appellate Court O 4 Reinstated or Reopened or Reopened district (specify) O 5 Transferred from another district (specify) O 6 Multi-district O 7 Appeal to District Judge from Mag. Judge				
VI. CAUSE OF ACTION (CITE THE U.S. CIVIL STATUTE UNDER WHICH YOU ARE FILING AND WRITE A BRIEF STATEMENT OF CAUSE.) Action under 42 U.S.C. 1983 to enjoin a policy violating the First Amendment to the U.S. Constitution				
VII. REQUESTED IN COMPLAINT	CHECK IF THIS IS A CLASS ACTION UNDER F.R.C.P. 23  DEMAND JU	RY DEMAND: Check Y YES	ES only if demanded in complaint	
VIII. RELATED CASE(S) IF ANY	(See instruction) YES	NO X If yes, p.	lease complete related case form	
DATE: 2/2/2022	SIGNATURE OF ATTORNEY OF REC	CORD/s/ Charles	Gerstein	

## INSTRUCTIONS FOR COMPLETING CIVIL COVER SHEET JS-44 Authority for Civil Cover Sheet

The JS-44 civil cover sheet and the information contained herein neither replaces nor supplements the filings and services of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. Consequently, a civil cover sheet is submitted to the Clerk of Court for each civil complaint filed. Listed below are tips for completing the civil cover sheet. These tips coincide with the Roman Numerals on the cover sheet.

- I. COUNTY OF RESIDENCE OF FIRST LISTED PLAINTIFF/DEFENDANT (b) County of residence: Use 11001 to indicate plaintiff ir resident of Washington, DC, 88888 if plaintiff is resident of United States but not Washington, DC, and 99999 if plaintiff is outside the United States.
- III. CITIZENSHIP OF PRINCIPAL PARTIES: This section is completed only if diversity of citizenship was selected as the Basis of Jurisdiction under Section II.
- IV. CASE ASSIGNMENT AND NATURE OF SUIT: The assignment of a judge to your case will depend on the category you select that best represents the <u>primary</u> cause of action found in your complaint. You may select only <u>one</u> category. You <u>must</u> also select <u>one</u> corresponding nature of suit found under the category of the case.
- VI. CAUSE OF ACTION: Cite the U.S. Civil Statute under which you are filing and write a brief statement of the primary cause.
- VIII. RELATED CASE(S), IF ANY: If you indicated that there is a related case, you must complete a related case form, which may be obtained from the Clerk's Office.

Because of the need for accurate and complete information, you should ensure the accuracy of the information provided prior to signing the form.

Date:

	DISTRICT COURT			
District of Columbi				
Amy Phillips,				
Plaintiff(s)  V.  The District of Columbia,	) ) Civil Action No. 22-CV-277 ) )			
Defendant(s)	) )			
SUMMONS IN A	A CIVIL ACTION			
To: (Defendant's name and address)  The District of Columbia, 1350 Pennsylvania Ave NW Washington, DC 20004				
A lawsuit has been filed against you.				
Within 21 days after service of this summons on you (not counting the day you received it) — or 60 days if you are the United States or a United States agency, or an officer or employee of the United States described in Fed. R. Civ. P. 12 (a)(2) or (3) — you must serve on the plaintiff an answer to the attached complaint or a motion under Rule 12 of the Federal Rules of Civil Procedure. The answer or motion must be served on the plaintiff or plaintiff's attorney, whose name and address are:  Charles Gerstein  Gerstein Harrow LLP  810 7th Street NE, Suite 301  Washington, DC 20002				
If you fail to respond, judgment by default will be en You also must file your answer or motion with the court.	ntered against you for the relief demanded in the complaint.			
	ANGELA D. CAESAR, CLERK OF COURT			

Signature of Clerk or Deputy Clerk